

UNITED STATES DISTRICT COURT
DISTRICT OF PUERTO RICO

DAVID DELGADO RESTO,

Plaintiff,

v.

BANCO POPULAR DE PUERTO RICO,

Defendant.

Civil No. 11-1324 (JAF)

OPINION AND ORDER

Plaintiff brings this pro-se suit under the Servicemembers Civil Relief Act, 50 U.S.C. app'x § 597(a). (Docket No. 1.) Defendant moves for dismissal, pointing to insufficient service of process. (Docket No. 13.) Plaintiff responds, (Docket No. 15), and also moves for default judgment (Docket No. 19). Defendant responds, (Docket Nos. 20; 22), and Plaintiff replies (Docket No. 23).

Under Federal Rules of Civil Procedure 12(b)(4) and (b)(5),¹ a defendant may move for dismissal based on insufficient process and service of process. “Before . . . a court may exercise personal jurisdiction over a defendant, the procedural requirement of service of summons must be satisfied.” Murphy Bros., Inc. v. Michetti Pipe Stringing, Inc., 526 U.S. 344, 350 (1999) (internal quotations omitted). Once a defendant challenges service of process, the burden shifts to the plaintiff to prove proper service. Rivera-López v. Municipality of Dorado, 979 F.2d 885, 887 (1st Cir. 1992).

¹ Defendant does not specify a Rule of Civil Procedure under which it brings its motion, but based on the argument (that Plaintiff failed to serve Defendant as required by Rule 4) we interpret it under the standard laid out above.

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1 Defendant argues that Plaintiff failed to properly serve Defendant in compliance with
2 Rule 4(h) and (m) of the Federal Rules of Civil Procedure. (Docket Nos. 13; 20; 22.) Two
3 weeks after Defendant filed its first motion to dismiss, Plaintiff served summons upon
4 Defendant on October 18, 2011. (Docket No. 18.) However, Defendant claims that such
5 summons proved defective because Plaintiff served not the complaint, but instead a motion filed
6 with this court on October 17, 2011, (see Docket No. 17), entitled “Action Requesting an Order
7 Directing Banco Popular to Recalculate Petitioner’s Debt, Interests and Penalties.” (Docket
8 No. 20 at 2.) This document closely resembles a complaint, with sections summarizing the facts
9 and his claims, as well as subsections devoted to certain statutes or questions of law. (Docket
10 No. 17.) Plaintiff filed this document shortly after filing a “Motion to Amend,” which we
11 denied. (Docket Nos. 14; 16.) Therefore, Defendant argues, it has not been served with a copy
12 of the complaint and service was improper.

13 Defendant’s argument challenges the “presumption of proper service created by the
14 return of service.” Blair v. City of Worcester, 522 F.3d 105, 112 (1st Cir. 2008) (citations
15 omitted). Once challenged, a plaintiff bears the burden of proving proper service. Id. (citing
16 Lopez v. Mun. of Dorado, 979 F.2d 885, 887 (1st Cir. 1992)). Defendant invokes Rule 4(m),
17 which mandates that if Plaintiff fails to serve Defendant, “the court—on motion or on its own
18 after notice to the plaintiff—must dismiss the action without prejudice against that defendant
19 or order [service] within a specified time. But if the plaintiff shows good cause for the failure,
20 the court must extend the time for service for an appropriate period.” Fed. R. Civ. P. 4(m).

21 A court may find “good cause for the failure” in situations where a plaintiff fails to
22 complete proper service when: Service failed because of a third party (often the process server);

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1 the defendant evaded service or engaged in misleading conduct; the plaintiff “acted diligently
2 in trying to effect service or there are understandable mitigating circumstance[s;] or the plaintiff
3 is proceeding pro se or in forma pauperis.” Moreno-Perez v. Toledo-Davila, 266 F.R.D. 46,
4 49–50 (D.P.R. 2010) (internal quotation marks omitted) (quoting Bunn v. Gleason, 250 F.R.D.
5 86, 88 (D. Mass. 2008); but see Girard v. Donald W. Wyatt Det. Facility, Inc., 50 Fed. App’x
6 5, 6–7 (1st Cir. 2002) (affirming dismissal of pro-se complaint for untimely service). Without
7 good cause, we examine several factors to determine whether the failure proves fatal, including:
8 Whether a defendant had actual notice of the suit; potential prejudice to the defendant; and
9 potential prejudice to the plaintiff (such as a statute of limitations). Benjamin v. Grosnick, 999
10 F.2d 590, 592 (1st Cir. 1993).

11 Unfortunately, Plaintiff has failed to carry his burden of showing service was proper.
12 Plaintiff’s rebuttal to Defendant’s two-page motion to dismiss only summarized the procedural
13 backdrop and stressed the fact that he proceeds in forma pauperis and pro se. (Docket No. 15.)
14 The only discussion of service came in an attached copy of a letter to the clerk’s office from
15 July 2011, in which Plaintiff requested instructions on how to serve process. (Docket No. 15
16 at 4.) On October 5, 2011, before summons had been executed, Plaintiff filed the “Motion to
17 Amend,” which also included the argument that his 120 days under Rule 4(m) had not yet
18 expired, and another request for the appointment of an attorney. (Docket No. 14.) We denied
19 the motion to amend and again declined to appoint counsel. (Docket No. 16.) Summons was
20 returned executed on October 18, 2011. (Docket No. 18.) Whether Plaintiff still had time under
21 Rule 4(m) on October 5, 2011, is irrelevant because Defendant claims that the summons was

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1 defective as executed. Plaintiff has not responded to these later allegations of improper service
2 under Rule 4(m).

3 Apart from his much-touted lack of counsel, Plaintiff does not point to any reasons that
4 might constitute “good cause.” Mindful of his pro-se status, we have searched the pleadings
5 for an explanation. But we find none, and Plaintiff’s pro-se status does not automatically
6 suffice as good cause for purposes of Rule 4(m). McIsaac v. Ford, 193 F. Supp. 2d 382, 383
7 (D. Mass. 2002) (quoting Wright & Miller, Federal Practice and Procedure: Civil 3d § 1137,
8 at 342 (2002)). After two further motions by Defendant focusing on the deficiencies in service,²
9 Plaintiff remains silent on the subject, despite later motions for a default judgment and for leave
10 to amend his complaint. (Docket Nos. 19; 20; 22; 24.)

11 Without good cause, Plaintiff’s failure to properly serve proves fatal. Defendant states
12 that Plaintiff served not the complaint, but a copy of a motion. (Docket No. 17) Because of
13 Plaintiff’s frequent motions hoping to modify the claims in his complaint, we find that
14 Defendant did not, in fact, have actual notice of the claims in this suit. Defendant avers (and
15 Plaintiff does not contest) that it was not served with the complaint, but with a sprawling
16 “Action Requesting an Order Directing Banco Popular to Recalculate Petitioner’s Debt,
17 Interests and Penalties.” (Docket No. 20 at 2.) This document contains information and legal
18 arguments not made in Plaintiff’s original complaint of two pages. We have not given Plaintiff
19 leave to amend his complaint, and serving Defendant with such a document proves misleading
20 as to the nature of the claims at issue in this suit. Plaintiff’s pro-se status does not excuse his

² Defendant avers that it also sent the second motion directly via certified mail to Plaintiff, (Docket No. 22), and, without discussing the summons, Plaintiff denies receipt of this letter, insisting upon “PROOF of such a service.” (Docket No. 23.)

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1 failure to properly serve summons for over a year after filing the case; our “special solicitude
2 toward pro se litigants is not a license for disregarding long established procedural rules.”
3 Girard, 50 Fed. App’x at 6.

4 We note that as “mandated by Rule 4(m), this dismissal will be without prejudice.”
5 Medina-Claudio, 443 F. Supp. 2d at 213. We also deny Plaintiff’s motion for default judgment
6 (Docket No. 19), since no answer was required of Defendant (whose motion to dismiss
7 remained pending) at this stage of the litigation. Finally, Plaintiff’s motion to amend the
8 complaint (Docket No. 24), has been rendered moot by the dismissal of the case.

9 For the foregoing reasons, we hereby **GRANT** Defendant’s motion and **DISMISS** the
10 case without prejudice. (Docket No. 13.) We **DENY** Plaintiff’s motion seeking a default
11 judgment. (Docket No. 19.) Plaintiff’s motion to amend has been rendered **MOOT** (Docket
12 No. 24.)

13 **IT IS SO ORDERED.**

14 San Juan, Puerto Rico, this 2nd day of May, 2012.

15 s/José Antonio Fusté
16 JOSE ANTONIO FUSTE
17 United States District Judge